

Safer **Essex**

COMMUNITY SAFETY AGREEMENT
2010/11

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SECTION ONE

Executive Summary

Background:

Essex is a safe place in which to live and work, but it is clear that to keep it that way, reduce crime further and have an impact on the fear of crime, continued focus is required by all partner agencies in the county.

The complexities of the county arrangements for democratic and agency boundaries make the task harder but there is a keen commitment by partners to overcome any difficulties that arise and re-enforce the partnership arrangements that are now in place or being developed.

The Community Safety Agreement (CSA) is a statutory requirement which draws on the Strategic Assessments and Partnership Plans from the 12 Essex Community Safety Partnerships (CSPs) and identifies key priority areas where by adopting a strategic approach significant benefits can be achieved for Essex residents.

The CSA is developed and owned by Safer Essex which is a combined strategic partnership between the Community Safety Partners and the Drug and Alcohol Action team (DAAT). This is in line with best practice and takes account of the linkages between the two areas of work whilst recognising that not all of those with drug and alcohol abuse problems are responsible for criminal or anti-social acts. Prevention and Treatment actions are equally important and recognised in the DAAT treatment plan strategies that have been adopted.

Developing the Agreement:

In developing this Community Safety Agreement key links with other plans have been included to ensure that the strategic content is re-enforced

The key linkages that have been identified are as follows:

- Essex Strategy
- Essex Local Area Agreement 2 (Liberating Potential Fulfilling Lives)
- Agency Corporate Plans and strategies
- Community Safety Partnership Plans and Strategic Assessments
- Essex Drug and Alcohol Strategic Plan

All of these are underpinned by Essex-wide community consultation where the key public priorities have been identified.

Headline Priorities:

The headline priorities and outcomes for this agreement are:

1. Reducing Re-offending
2. Reducing Crime (including violent crime and acquisitive crime)
3. Reducing Substance/Alcohol misuse
4. Reducing Fear of Crime (Feeling Safe)
5. Reducing Perceptions of Anti-social behaviour as a problem

Outcomes for elements of all of these priorities have been identified and agreed. Target leads have also been identified for those elements that relate to the LAA who will lead on delivering the objectives for their respective areas.

A crucial element of this agreement is that it is not about the ongoing activities of each agency but more importantly where a more effective partnership approach can be achieved and resources targeted more appropriately and in some circumstances encouraging cross-border working where this is appropriate.

Each Target Lead has reviewed and identified where such an approach would be most effective and appropriate. Those findings have been incorporated within the headline and detailed action plans which are being developed.

Target Area	Target Lead
Adult Re-offending:	Alex Bamber, Essex Probation Service
Assaults causing injury	ACC Sue Harrison, Essex Police
Domestic Abuse	ACC Sue Harrison, Essex Police
First time entrants to Youth Justice System	Tanya Gillett, Youth Offending Service Manager
Alcohol admission rates	Strategic Manager, EDAAT Donia Slyzuk
Substance misuse by young people	Strategic Manager, EDAAT Donia Slyzuk
Feeling Safe	Sharon Spicer, Essex County Council
Perceptions of ASB	ACC Sue Harrison, Essex Police

Actions and Activities for 2010/11

Of the actions identified in this agreement several specific projects are highlighted for delivery in 2010/11. These are:

- Review funding arrangements for 2011 onwards
- Develop an Integrated Offender Management approach which includes :
 - Community Payback schemes
 - Reviewing the current substance misuse provision in relation to adult offenders
 - Responding to the health needs of those offenders with mental health conditions
- Implement the minimum standards agreed for responding to Anti-social Behaviour
- Implement the Essex Neighbourhood Information Management System (ENIMS) as solution for data exchange and analysis between key agencies
- Review Domestic Abuse Strategy for 2011
- Implementation of Independent Domestic Violence Advisers (IDVAs) service countywide
- Increase resources for MARAC administration
- Roll out of System Change Pilot for Drug services
- Promote safeguarding of children and vulnerable adults within all EDAP commissioning and delivery of drug alcohol services

- Increase the numbers of Problematic Drug Users (PDU) and all drug users in effective treatment at tiers 3 and 4 and those successfully completing treatment
- Undertake targeted work to :
 - Increase the number of individuals from BME communities in Essex accessing treatment
 - Increase the number of clients from the Criminal Justice agenda effectively engaging in treatment
 - Increase the number of 15 to 24 year olds effectively engaging with tier 2 treatment in order to reduce the number of future PDUs
- Coordinated County-wide Fear of Crime activities
 - Complete and evaluate Safer Colchester pilot
- Support the development of a Sexual Assault Referral Centre (SARC)
- Review Safer Essex Terms of Reference

The other actions and activities are also important and progress will be monitored at each Safer Essex meeting.

In addition it is recognised that a key function of Safer Essex in 2010/11 will be to consider the impact of current national and local developments, including significantly increased pressures on funding, and act as appropriate to ensure the partnership is able to deliver required outcomes as effectively and efficiently as possible.

Monitoring

Progress against the CSA will be monitored in a variety of ways but within the overall governance arrangements for the Essex Partnership. **Safer Essex** is identified as a thematic partnership for the purposes of the LAA2. The Chair of **Safer Essex** is a member of the Essex Partnership Forum and is responsible to that Forum for overall delivery of the agreement.

In addition specific elements of the agreement that relate to the Local Area Agreement are considered by the Performance Management Sub-Group which acts on behalf of the Essex Management Board.

SECTION TWO

Background

*People want to be safe and healthy.
These are basic needs. We want our citizens to live healthy lives,
free from the fear of crime. **Our ambition is to make Essex the
safest place to live in England.**
(Pam Challis Chair of Essex Partnership Forum :Essex Strategy April 2008)*

This third Community Safety Agreement will help us to achieve this.

Community Safety Agreements (CSA) are now a statutory requirement under the Crime and Disorder Act (1998). Revised in 2007, new legislation introduced a number of new requirements and duties for Community Safety Partnerships (CSPs¹), including the requirement to produce a CSP strategic assessment and corresponding 3 year, annually updated Partnership Plans.

In two tier areas a county CSA is also required to identify the key community safety priorities for the county, drawing from the priorities identified in each of the CSP Partnership Plans. CSA priorities are intended to inform Local Area Agreements and other strategic planning arrangements as appropriate. Specifically the CSA must identify:

Ways of co-ordinating across the county to address priorities and how the responsible authorities might otherwise contribute to reducing crime, disorder and substance misuse through closer joint working across the county.

Guidance also suggests that the CSA considers:

- *how to tackle more serious crimes that would benefit from a county-wide approach*
- *using delivery mechanisms at the county-level to address priorities making use of economies of scale in tackling priorities that are likely high volume across other districts in order to deliver better value for money and*
- *accessing opportunities for county-level funding*

It is important to recognise that a key aim of the CSA is to identify where added value can be achieved and where this can enhance the good work that is already a mainstream activity by all the partner agencies

The legislation also introduced the duty for two tier areas like Essex to form a County Strategic Group with defined statutory membership deriving from key partner agencies. In addition, the membership must include the county council's elected member with

¹ Previously referred to as Crime and Disorder Reduction Partnerships (CDRPs), prior to the launch of the Safe and Confident Neighbourhoods Strategy in March 2010

strategic responsibility for Crime and Disorder and the Chairs of each CSP. One of the key responsibilities for the county level group is to develop the CSA each year.

Safer Essex has been established to fulfil this function.

Community Safety in its broadest definition will also include emergency planning, road safety, fire safety and environmental crime. Whilst these issues are still priorities different delivery mechanisms have been set up to respond to the challenges they present. Therefore these are referred to in the document but not covered in detail.

In addition *Safer Essex* is a combined Community Safety and Drugs and Alcohol Strategic Partnership. This approach is in line with best practice. *Safer Essex* has indicated that for the future it would like to see, where possible, a single strategic document that more directly links the two agendas without losing the very important elements of prevention and treatment that are an essential part of the specific drugs and alcohol agenda. This year more reference is made to the drug and alcohol activities with a number of priorities, targets and specific actions identified..

Introduction

Essex as a County

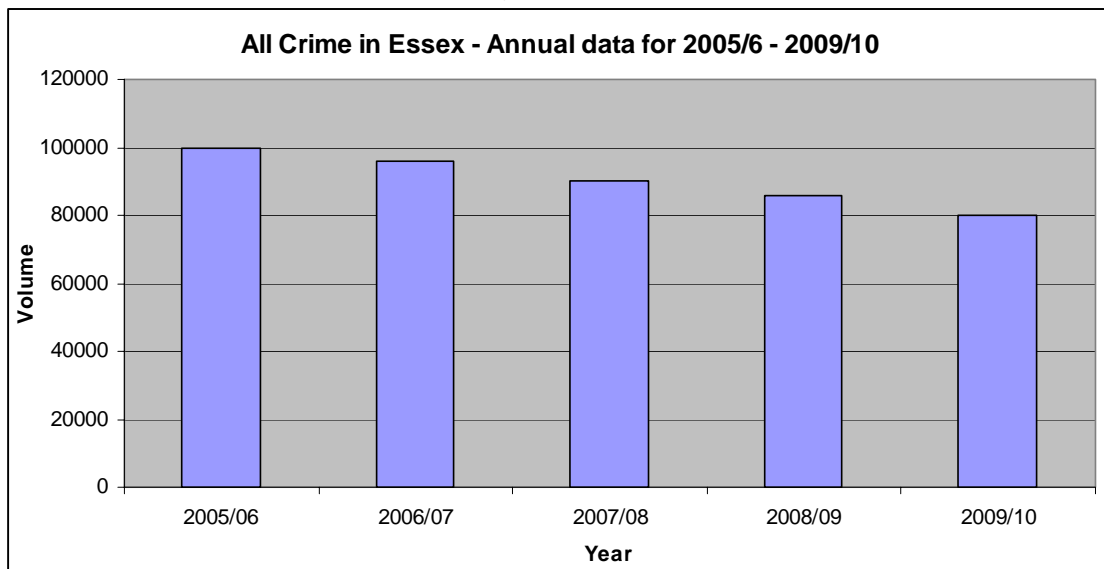
Essex is a large county covering 1300 square miles bordering Suffolk and Cambridgeshire in the north; Hertfordshire in the west and four London boroughs in the south. It is the second most populated county in England with a population of 1.4 million people² excluding the Unitary Councils of Southend and Thurrock, (1.7 Million including Southend and Thurrock). Many service providers, for example Essex Police and the Essex Probation service cover the whole of Essex. 75% of the area of Essex is identified as agricultural, however Essex also has three large towns with populations of over 160,000 (Basildon, Colchester and Chelmsford) as well as busy transport networks including a large International airport (Stansted) and sea ports. The contrast between the rural north of the county and the urban south is marked.

There is also a boundary overlap in the provision of health care with 3-4 districts, sometimes including Unitaries, making up a Primary Care Trust boundary. Subsequently, both Unitary CSPs are invited to form part of the membership in the broader Essex county strategic group (Safer Essex).

Crime in Essex (ECC)

Crime in Essex is low and continues to fall year on year as chart 1 below illustrates. A 20% reduction in crime can be seen in Essex over the five year period.

Chart 1: All crime in Essex, annual data for years 2005/6* – 2009/10 (IQuanta)

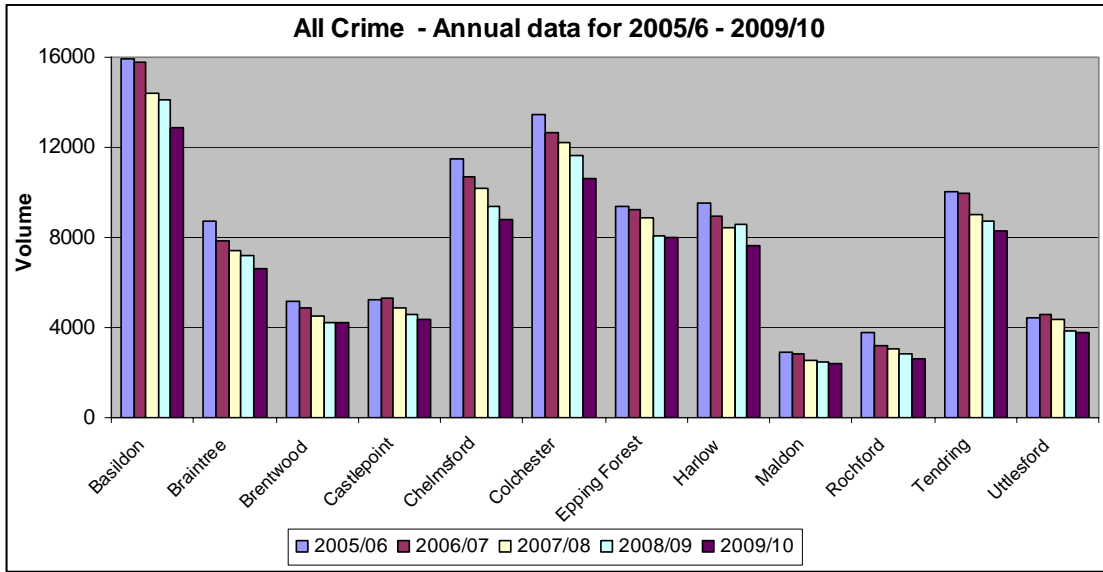


*The yearly periods throughout this section refer to 'financial years' and are therefore the 12 months from March through to April.

A similar pattern can be noted in the majority of the 12 districts that make up the Essex County Council area as chart 2 shows.

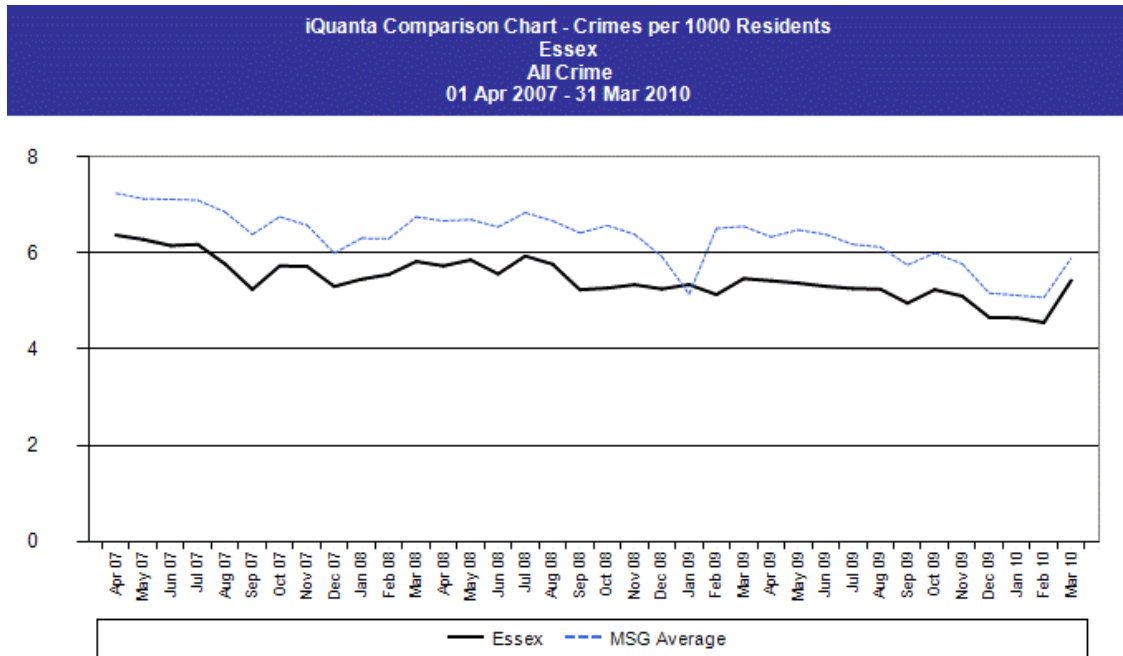
² Mid-2008 ONS Population estimate

Chart 2: All crime in Essex, annual data for years 2005/6 – 2009/10 by ECC area



The chart below shows how over a period of time Essex Force compares with the average crime rate³ of other similar Forces. Essex Force area includes the 12 districts in the ECC area as well as Southend and Thurrock.

Chart 3: Comparison of Crime per 1000 residents for Essex and Most Similar Family Group Average.



³ per 1000 population (Based on Mid-2008 Populations)

SECTION THREE

Review of Progress in Year 2

Overall crime reduced by approximately 7000 offences during 2009/10. Of the actions identified in the second CSA a number of specific projects were highlighted for delivery and development during 2009/10, and an update on progress against these is included in the Safer Essex End of Year Report. These were:

CSA Priority 1: Reduce Adult Re-offending

Actions 2009/10:

1. Develop provision of Unpaid Work for offenders within communities and across the thematic partnerships, particularly Sustainable Essex.
2. Review the current substance misuse provision within Essex in relation to adult offenders and agree clear "Care Pathways and supporting protocols with PCTs, Essex DAAT and treatment providers"
3. Develop links with employers through the Essex Economic Board
4. Development of links with education, training and skills programmes for offenders to increase life chances and better match the demands of the Essex economy.

CSA Priority 2: Reducing Crime & Violent Crime

These issues remain core business for partnerships but with a particular emphasis around violent crime and youth crime.

Actions 2009/10:

1. Develop a Youth Crime Strategy that includes a "menu" approach on a locality basis with a single point of referral for young people at risk of offending.
2. Develop a multi agency Information Sharing hub with arrangements for data analysis to provide a more robust evidence base for partnership activity.
3. Develop a multi-agency "Night-time Economy Plan" that can be utilised in areas of the county as required.
4. Continued targeting of repeat incidents of Domestic Abuse and implementation of Domestic Abuse Review recommendations
5. Targeted Operation Leopard and Leopard Cub activities

CSA Priority 3: Reducing Substance/Alcohol misuse

The move towards the strategic merging of these areas of work with the crime and disorder, health and Childrens agendas gives opportunity for more effective joint initiatives that impact on all areas of substance misuse and promote the Think Family agenda.

Actions 2009/10:

1. Develop the System Change Pilot arrangements

- Including a new style Strategic Assessment of the full impact of drugs on the County using both National Intelligence Model and Health Needs Assessment processes, commissioning of a new criminal justice intervention service, Inside Out, connecting community and prison treatment interventions to deliver continuity of care.
2. IBA training rolled out across the county with a focus on Primary Care professionals and Probation staff in relation to the delivery of Alcohol Treatment Requirements
 3. Launch of the EDAP website and social networking giving opportunities to hold campaigns and surveys
 4. Developed positive links with Job Centre Plus to support the re-integration and ETE opportunities for clients
 5. Met all targets set by National Treatment Agency for adults and young people in effective treatment

CSA Priority 4: Feeling Safe

This issue remains crucial for agencies to address to ensure that the public are able to actually feel safe as well as being safe living and working in Essex. Informing and involving the public are identified as key activities in this respect.

Actions 2009/10:

1. Implement a co-ordinated public information campaign to give reassurance information.
2. Specific activities targeting identified groups where there is evidence fear of crime seriously impacts on the quality of life.
3. By involving the public directly in the delivery of a sentence of the Court, through Community Payback – Community Development post funded by Safer Essex, to increase the public's involvement and confidence in the Criminal Justice System.
4. To implement Community Safety Programme.

CSA Priority 5: Improving Perceptions of ASB

Actions 2009/10:

1. Continued research and analysis particularly of outcomes of activities undertaken
2. More effective media campaigns linked to feeling safe.
3. Police operations linked to partnership priorities to tackle identified ASB issues particularly implementation of targeted Operation Leopard and Leopard Cub activities

4. Community work to focus targeted action on hot spot areas.
5. Identify resources to support education campaigns and work with partners, including the business community, to make town centres a safe environment, reduce crime in the night time economy, reduce alcohol misuse, and encourage sensible drinking.

Key Performance data 2009/10: (See pages 17 and 18 for detailed LAA table)

All Crime: Reduced by 6.4% or 5,490⁴ crimes across Essex (ECC area)

SECTION FOUR

Essex Community Safety Agreement (CSA) Development

Safer Essex has developed this third CSA after considering the key priorities identified by the individual CSP Partnership Plans and where added value can be brought across CSPs.

Priorities identified within CSP Partnership Plans relating to Road Safety and Environmental crime are within the remits of the Essex Casualty Reduction Board and Sustainable Essex Partnership respectively.

Safer Essex has representation which fulfils the statutory requirements but in addition membership also includes:

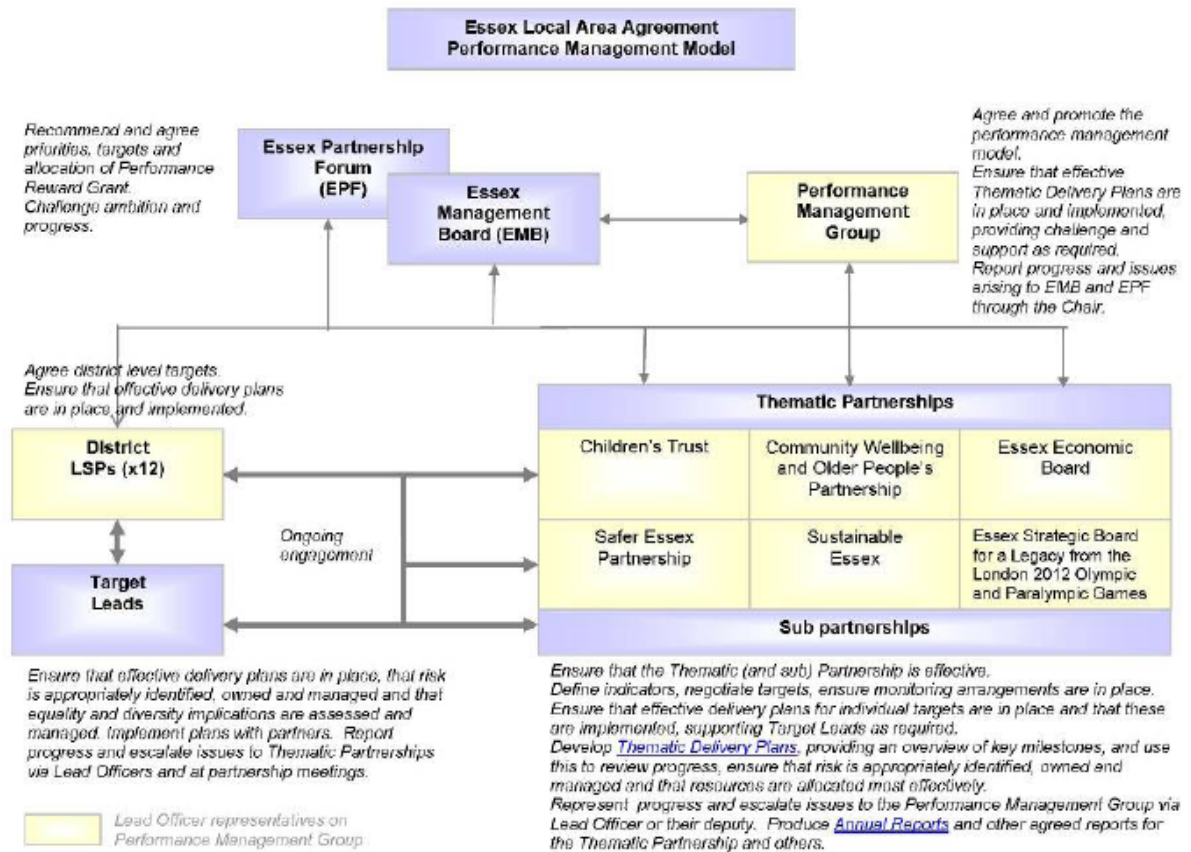
- a. Essex Criminal Justice Board
- b. Essex Children and Young Persons Strategic Partnership
- c. The Chair of *Safer Essex* is also a member of the Essex Partnership Forum ensuring a strong linkage is maintained.

It is acknowledged that there are significant overlaps of responsibility between the various strategic partnerships. This recognition will ensure that actions identified are dealt with jointly where appropriate, reducing duplication and using resources more efficiently. Opportunities will be identified for joint problem solving and development of action plans that also facilitate cross border approaches to issues identified.

There is a strong correlation between the CSA priorities and those included in the LAA and Essex Strategy. However the CSA includes additional priority areas for attention and action.

⁴ IQuanta

Diagram 1 LAA Accountability and Structure Diagram



The Essex Casualty Reduction Board is incorporated within the **Safer Essex** element of this structure diagram.

SECTION FIVE

Governance Arrangements

As part of the Essex Partnership *Safer Essex* is identified as one of 6 Thematic Partnerships which have primary responsibility for delivering LAA targets. It is directly accountable to the Essex Partnership Forum (EPF) and individual partners for the delivery of LAA targets. (See diagram 1 on previous page)

The EPF is the overarching strategic partnership body for Essex.

The Chair of *Safer Essex* is a member the Essex Management Board (EMB) as a Chief Executive of a District Council and also represents Safer Essex interests. He is also a member of the wider Essex Partnership Forum.

The EPF has an Executive Management Board (EMB), which has the authority to commission the thematic partnerships to undertake various activities that will help achieve LAA objectives. The EMB also has the responsibility for performance monitoring for the LAA and can challenge the progress of each of the Thematic Partnerships if LAA targets are not being met. This role is discharged through the Performance Management Sub -Group

Key functions of *Safer Essex* in the delivery of identified priorities are:

- To prepare a “Community Safety Agreement” for Essex, drawing from the priorities outlined in each district’s Partnership Plans where added value can be brought.
- To recommend for approval by the EPF funding proposals for the use of Performance Reward Grant
- To receive reports from the Essex Drug and Alcohol Partnership (EDAP) Board regarding
 - County wide criminal justice aspects of the EDAP strategy.
 - How Essex Drug and Alcohol Partnership working is embedded throughout Essex and delivered at both a county and locality level
 - Delivery of the EDAP 3 year Strategic Plan
 - Financial governance of EDAP partnership funding streams including monitoring progress against financial, governance and performance requirements as per EDAP Section 75/256 and Consortium Agreements
 - The effective delivery of the EDAP Systems Change Pilot
- To act as an effective coordinating body, ensuring that there is a strong voice for district level priorities and interests on other partnerships such as the Local Criminal Justice Board and Local Strategic Partnerships.

- To ensure that Crime and Disorder and Substance Misuse issues for Essex are appropriately fed into the Essex Local Area Agreement.
- To monitor performance for all county level Community Safety and EDAP priorities
- To lead on the agreed strategic objectives and consider progress against these objectives
- To take a strategic overview of resources including financial and recommend allocation of these resources to the funding bodies for projects and services that fulfil identified strategic needs.

SECTION SIX

Commitment of Partners

Each partner agency has agreed the priorities and outcomes in this agreement and undertakes to continue to work together in the most efficient way even where that requires a cross government and political approach :

1. Support operational activities which deliver priorities including:
 - a. Joint working at operational level
 - b. Information sharing subject to agreed protocols
 - c. Attendance at the key partners meetings, providing a proactive link to/from their organisations
 - d. Joint promotional/communication activities where opportunities are identified
2. Undertaking and supporting the development of CSP Strategic Assessments and Partnership Plans.
3. Aligning organisational Corporate Plans and Strategic plans.
4. Identifying resources to achieve priority actions.
5. Recognise that in addition to the key Essex CSA priorities there may be additional local/CSP priorities and objectives.

SECTION SEVEN

Identification of Priorities

In the first and second CSA each CSP Partnership Plan identified their top 5 priorities as identified from the strategic assessment analysis. These priorities were cross-referenced and considered according to how they align with the broader priorities identified as part of the Essex Strategy development. This third CSA reflects the fact that the key priorities have not significantly changed but locally there have been changes in emphasis in certain elements such as domestic burglary, Hate Crime etc.

Public consultation for LAA2 and the Essex Strategy was carried out from Autumn 2007 into early 2008 and this was refreshed in 2009. Each CSP has also undertaken local consultation as part of the development of their Strategic Assessments.

CSA Priorities:

The CSA's 5 headline priority outcome areas identified from the Partnership Plans are:

1. Reducing Re-offending
2. Reducing Crime (including violent crime and acquisitive crime)
3. Reducing Substance/Alcohol misuse
4. Reducing Fear of Crime (Feeling Safe)
5. Reducing Perceptions of Anti-social behaviour as a problem

Specific performance indicators were identified according to each headline priority area and are listed below according to those most commonly identified by CSPs as priorities in their areas.

This list of indicators and priorities form the basis of the Essex CSA.

Table 1: Community Safety Agreement Priorities (2010/11)

Priority/Indicator	National Indicator	Leads Identified
1. Reducing Re-offending		
Rate of proven re-offending by young offenders	NI 19	YOS
Adult re-offending rates for those under probation supervision	NI 18/LAA	Essex Probation Service
2. Reducing crime and Violent crime		
Serious acquisitive crime (incl. Burglary, robbery, vehicle crime)	NI 16	Essex Police
Repeat incidents of Domestic Abuse where reported to a MARAC	NI 32	Essex Police
Assault with Injury crime rate (ABH; other less serious wounding; excludes GBH)	NI 20/LAA	Essex Police
Criminal damage incl. graffiti	Local	Local CSPs
Business Crime		Local CSPs
3. Reducing Substance/Alcohol misuse		
Substance misuse by young people	NI 115/LAA	EDAAT
Alcohol harm related hospital admission rate	NI 39/LAA	EDAAT
Drug users in effective treatment	NI 40	EDAAT

Drug related (class A) offending rate	NI 38	EDAAT
4. Feeling Safe		
Feeling Safe outside after dark	LAA/Local	ECC
5. Perceptions of ASB		
Perceptions of ASB	NI 17/LAA	Essex Police
Improved street and environmental cleanliness (graffiti)	Ni195/LAA	Sustainable Essex Partnership
Perceptions of drunk or rowdy behaviour as a problem	NI 41	EDAAT
Perceptions of drug use or dealing as a problem	NI 42	EDAAT

Each CSP has plans in place to respond to their locally determined priorities. However, particular countywide issues continue to be identified as requiring further emphasis and development to encourage more efficient and effective partnership working across key partner agencies. Leads have been identified to develop proposals and action plans for each of these areas and they are included within the LAA

Links with LAA 2 Priorities

8 LAA targets within Priority 7 'Essex is a safe place to live' are incorporated into the CSA. Target NI 195, "environmental crime related issues" is also a priority but falls within the remit of the Sustainable Essex Partnership. In addition targets relating to road safety are covered by the Essex Casualty Reduction Board. As part of the "Refresh" of the LAA in October 2009 some targets and baselines have been updated and these are reflected in the table below:

Table 2: LAA2 Priority 7 Indicators and Targets (Refreshed March 2009)

LAA Priority	Baseline		Interim Target 2009/10	County Target 2010/11		Target Lead
	Original	Refresh		Original	Refresh	
Perceptions of ASB NI 17	21.5% (2006 LGUSS Survey)	17.7% Place Survey 2008	16.9% Result 15%	19.4%	15.9% Place Survey Oct 2010	Essex Police
Adult Re-offending Rate NI 18	N/A	7.9%	7.7% Result TBC	N/A	7.4% (5.52% reduction)	Essex Probation Service
	Original	Refresh		Original	Refresh	
Assaults causing Less serious Injury per thousand population NI 20	7,852 (2007/08)	6,663 offences 2008/09 new baseline	6,330 4.6 Offences per 1000 pop Result 4.85	6.1% reduction from refresh baseline	6,257 4.5 offences Per 1000 pop	Essex Police

LAA Priority	Baseline		Interim Target 2009/10	County Target 2010/11		Target Lead
Alcohol-harm admission rates: to slow the rate of increase NI 39	Rate per 100,000 pop	1,005 2006/07	1245 Result 658	1337	1276 (1.5% reduction in trend)	EDAAT
Substance misuse by young people NI 115		10.9% (based on Proxy Tellus 2 2007 data)	10.5% Result 10.3%		8.5%	EDAAT
Repeat incidents* of Domestic Violence for cases reported to MARAC NI 32 (LI 7.1)	5347 (2007/08) MARAC NI 32 n/a	5084 2008/09 n/a	4926 Result 11%	n/a	MARAC 28% (national Benchmark)	Essex Police
Feeling Safe % of people feeling safe outside after dark LI 7.2	44.9% (2007/08)	46.9% 2008/09	48.8% Result 58.6%		50.8 %	Essex County Council

* Change of indicator to conform with NI and APACs definitions agreed for 2009/10-targets to be agreed

For the current CSA only LAA2 Priority 7 indicators have been included, however the Target Lead studies will continue to identify gaps or linkages to other LAA2 priorities and reflect these links in the LAA action plans.

Linkages with Partners' Strategic Plans

Whilst the Essex Strategy is all encompassing, each organisation or Partnership also has its own strategies, corporate plans and delivery mechanisms. Members of the group will therefore play a crucial role in ensuring that this work is co-ordinated in order to enhance the ongoing success of the CSAs. Where possible the CSA strategic outcomes are linked and targets have been aligned to ensure maximum impact.

The strategies and plans referred to above include, for example, the Essex Policing Plan, Essex County Council's "Essex Works" Pledges, and Essex Probation Business Plan.

SECTION EIGHT

Priorities and key activities proposed 2010/11

This section sets out to identify where “added value” can be achieved for the Partnership. Each of the target leads have considered their target areas and identified those key activities that will be most beneficial. It does not set out a detailed action plan for each. These action plans are either in place or being developed and are the responsibility of each Target Lead.

It has been identified by target leads that in all areas of activity significantly improved outcomes will be achieved if there is better developed joint working through clearly identified protocols and working practices. This is particularly relevant for re-offending.

CSA Priority 1: Reduce Re-offending

It should be noted that from 1st April 2010 Probation are a responsible authority on CSPs, and that CSPs have a duty to reduce re-offending

Actions 2010/11:

1. Development of Integrated Offender Management in Essex
2. Develop the range of commissioned services for offenders with health problems and in particular those relating to mental health
3. Continue support for the development of effective Community Payback schemes

CSA Priority 2: Reducing Crime (including violent crime and acquisitive crime)

These issues remain core business for partnerships but with a particular emphasis around violent crime, including Domestic Abuse and youth crime.

Actions 2010/11

1. Extend Night time economy model into other parts of Essex including Basildon and Harlow
2. Develop MARAC service with PRG resources made available
3. Appoint service provider for the Independent Domestic Violence Advisers contract and recruit staff
4. Revise the Domestic Abuse Strategy
5. Support the implementation of the new Sexual Assault Referral Centre

CSA Priority 3: Reducing Substance/Alcohol misuse

The new governance and planning structure for EDAP is designed to deliver a whole systems approach to all areas of substance misuse and balance focus on all four areas of the national drugs strategy, including Criminal Justice, Communications, Young People and Adult Treatment.

Actions 2010/11:

1. Continue delivery of System Change pilot including
 - a. A focus on recovery and integration of problematic drug users
 - b. The development and implementation of the EDAP Housing Strategy

- c. The implementation of "Inside Out" from April 2010 which is the new Criminal Justice Intervention Service
 - d. Targeted outreach of young people in most need, identified by the Strategic Assessment
 - e. Increase transitions of 18 year olds moving to adult treatment services
 - f. Proposals for Dedicated Drugs Court
 - g. Deliver action plan re delivery of Service user / Family / Carer support and involvement
 - h. Delivery of the Integrated Offender Management drugs pilot in Basildon BCU, focusing on level 1 drug dealing and cash seizures
 - i. Implementation of new governance structure with focused delivery on all four strands of the national drugs strategy
 - j. Added focus on communications, ensuring robust planning and allocated budgets to increase confidence and reduce negative perceptions
2. Promote safeguarding of children and vulnerable adults within all EDAP commissioned service delivery
 3. Increase numbers of Problematic Drug Users (PDUs) and All Drug Users in Effective Treatment at tiers 3 and 4
 4. Increase the % population of PDUs in tiers 3 and 4 treatment
 5. Increase the number of individuals from BME communities in Essex accessing treatment
 6. Increase the number of clients from the Criminal Justice agenda effectively engaging with treatment
 7. Increase the number of 15-24 year olds effectively engaging with tier 2 treatment in order to reduce the number of future of PDUs
 8. Increase the number of PDUs successfully completing treatment

CSA Priority 4: Reducing Fear of Crime (Feeling Safe)

This issue remains crucial for agencies to address to ensure that the public are able to actually feel safe as well as being safe living and working in Essex. Informing and involving the public are identified as key activities in this respect.

Actions 2010/11:

1. Complete the Safer Colchester pilot and undertake a full evaluation to inform recommendations across Essex
2. Undertake a public awareness campaign
3. Delivery of ENIMS to assist better information sharing and analysis leading to improved understanding of local needs

CSA Priority 5: Reducing Perceptions of ASB as a problem

Actions 2010/11:

1. Implement the Core Minimum Standards for responding to ASB Countywide and appropriate publicity
2. Ensure a partnership approach to addressing vulnerable and repeat victims of ASB

Key supporting actions to achieve priorities and actions.

1. Performance Reward Grant (PRG) of £610,000 was originally made available to Safer Essex target leads to address LAA2 targets. In addition £123,000 was made available for the Essex Casualty Reduction Board. In March 2010 additional PRG funding of £420,000 for key priorities and action plans was approved and action plans for this will be developed by Target Leads⁵.
2. There is continuity of target lead agencies through 2010/11 to drive performance to ensure the achievement of outcomes, objectives and targets.
3. The priorities align with the Local Area Agreement (2008-11) and key Partners Corporate Plans so the CSA will benefit from the application of corporate resources. A particular example of this is ECC Essex Works Pledge to work with Essex Probation Service to develop more initiatives to address adult re-offending particularly relating to Community Payback
4. Membership of *Safer Essex* has been expanded beyond the legal minimum requirement to include additional representatives of strategic planning bodies such as the Childrens' Trust and Essex Drug and Alcohol Partnership.
5. A Partnership Information Hub is now out to tender for implementation this year (known as Essex Neighbourhood Information System ENIMS), linked to a GIS mapping system to facilitate more effective information sharing and analysis of partnership data. This will greatly facilitate the adoption of a strategic "intelligence led" problem solving capacity both at the countywide and district CSP level
6. Work is being undertaken to improve the quality of Strategic Assessments for the 2010/11 round. This will focus on good practice and skills development.
7. A conference setting out the shared vision for the introduction of Integrated Offender Management is scheduled for July 2010.
8. A special meeting to review funding issues and how to deliver within the new financial climate will be held in the Autumn 2010

⁵ Note : during May 2010 funding changes were announced that have reduced the PRG funding initially thought to be available

Schedule of key activities from 2008/09

1. The first CSA was for 2008/09 but looked forward for 3 years to be informed each year by the rolling CSP Partnership Plans
2. Specific targets were set for years 1, 2 and 3 of the Local Area Agreement and each agency has these targets set within their individual plans. Where performance to achieve targets slips this should be addressed by *Safer Essex* to ensure that the time-frame is met.
3. The work undertaken by Target Leads identifies specific actions required to meet gaps and a timeframe for these actions to be completed.
4. Actions for Years 1 and 2 have been established and set out below with indications of activity for Year 3 where known subject to further development and agreement as identified in more detail above.

Key Activities Summary Year 1 to Year 3 March 2011

Ref	Action	Resources	Progress	Lead
Year 1 2008/09				
CSA1/1	Launch IDTS	Existing	Completed	Chelmsford Prison & DIP
CSA1/2	Launch Bridge Project		Completed	EPS
CSA1/3	Develop Pathways and Protocols for Prevention of Re-offending services	Multi-agency agreement	Ongoing	EPS
CSA1/4	Develop Youth Crime Strategy	Multi-agency	Completed	YOS
CSA1/5	Strategically review arrangements And resources available for Domestic Abuse	Multi-agency	Completed	Essex Police
Year 2 2009/10				
CSA2/1	Roll out MARACS across the County	Multi-agency	Completed	Essex Police
CSA2/2	Develop Night-time Economy Strategy	PRG	Ongoing	Essex Police
CSA2/3	Finalise Info Sharing Database Project specification	PRG	Completed	ECC
CSA2/4	Approve the EDAP Strategic Plan	Multi-agency	Completed	Essex DAAT
CSA2/5	Introduce single multi-agency alcohol strategy and delivery plan	Multi Agency	Completed	Essex DAAT
Year 3 2010/11				
CSA3/1	Develop Integrated Offender Management for Essex	Multi Agency	Conference 12 th July 2010	Essex Police & Probation Trust
CSA3/2	Increase resources for MARAC administration	PRG (£170,000)	PRG Funding agreed	Essex Police
CSA3/3	Implement IDVA contract	PRG (£315,000)	Contract start	Essex Police

	arrangements		Sept 2010	
CSA3/4	Review Domestic Abuse Strategy	Multi agency	Development Plan agreed	EDASG
CSA3/5	Review funding arrangements for 2011 onwards	Multi-agency	Event planned	Multi-agency
CSA3/6	Undertake awareness campaign to promote "Feeling safe"	Essex Police and ECC	April/May 2010	Essex Police and ECC
CSA3/7	Implement ASB Minimum Standards	Multi-agency	Standards agreed	Multi Agency
CSA3/8	Continued development of System Change Pilot arrangements	EDAP	Ongoing	EDAAT
CSA3/9	Promote safeguarding of children and vulnerable adults within all EDAP commissioning and delivery of drug alcohol services	Multi-agency	Ongoing	EDAAT
CSA3/10	Increase the numbers of Problematic Drug Users (PDU) and all drug users in effective treatment at tiers 3 and 4	EDAP	ongoing	EDAAT
CSA3/11	Increase number of PDUs successfully completing treatment	EDAP	ongoing	EDAAT
CSA3/12	Increase the number of individuals from BME communities in Essex accessing treatment	EDAP	ongoing	EDAAT
CSA3/13	Increase the number of clients from the Criminal Justice agenda effectively engaging in treatment	EDAP	ongoing	EDAAT
CSA3/14	Increase the number of 15 to 24 year olds effectively engaging with tier 2 treatment in order to reduce the number of future PDUs	EDAP	ongoing	EDAAT
CSA/15	Implement ENIMS	Multi-agency	ongoing	ECC
CSA/16	Work towards improved Strategic Intelligence led processes for Strategic Assessments. Agree data timelines and sets	Multi-agency	October 2010	Multi-agency
CSA/17	Agree data sets for sharing to include working towards a consistent approach to provision of Accident and Emergency Information	Multi-agency	Ongoing	Safer Essex
CSA3/18	Review Terms of Reference for Safer Essex	Multi-agency	October 2010	CDRU

SECTION NINE

POTENTIAL FINANCIAL RESOURCES SUMMARY

1. Financial resources available to *Safer Essex* are set out in the table below

Funding source	2008/09 £	2009/10 £	2010/11 £
Performance Reward Grant	0	£610,000 plus £420,000*	
Area Based Grant - Revenue	1,236,586	1,236,586	1,236,586**
Area Based Grant – Capital	375,660	375,660	187,826***
ECC allocation of Aggregates Sustainability Levy Fund (from ABG)	113,000	113,000	tbc
Pooled Treatment Budget	5,739,128	5,456,911	4,899,000
Drug Intervention Programme (DIP)	839,143	839,143	839,143
Young Persons Substance Misuse Allocation	908,942	942,693	961,280

*PRG has been cut by 50% following Coalition review of public sector finances: Impacts on Safer Essex projects not finalised as at 21st June 2010

**This figure to be reduced by 10% following Coalition Government review of public sector finances June 2010

*** (Agreement now in place for capital to be used as revenue, facilitated by ECC where requested)

SECTION TEN

Monitoring Arrangements

1. Delivery of this agreement will be monitored in a variety of ways and forums. *Safer Essex* will receive high level performance monitoring and action progress reports at each meeting. The Chair of *Safer Essex* is accountable to the wider Essex Partnership Forum. There will also be specific focus on the LAA elements of the agreement through the formal arrangements in place to monitor the LAA.
2. Safer Essex has identified a representative to sit on the Essex Partnership Forum Performance Management Sub-Group where progress against the Local Area Agreement targets is monitored on behalf of the Partnership. This provides effective performance management and also offers opportunity to identify possible synergies across partnerships for particular areas of activity.

3. 3-year LAA targets have been set and progress towards achieving these targets will be measured regularly.
4. Each target has an identified lead agency and individuals representing those organisations at *Safer Essex* will be asked to report on progress against the action plan. Where issues exist, these must be highlighted and resolved through broader partnership engagement.
5. In addition, account will be taken of the Essex performance against its most similar “Family Group” where appropriate.
6. The Crime and Disorder Network Executive, is aligned to the membership of *Safer Essex* at officer level and is charged with delivering against the action plan objectives. The Chair of this executive group will report to *Safer Essex* as necessary.
7. The EDAP Strategic Manager will report to *Safer Essex* against drug and alcohol targets, financial performance and delivery of the drugs and alcohol strategic plans. The Manager will also report on behalf of the System Change Pilot Board (now known as “Essex Drug and Alcohol Partnership Board”) on progress against change programme. These arrangements are reflected in the updated Terms of Reference for Safer Essex, attached as appendix 1.

APPENDIX 1:

TERMS of REFERENCE SAFER ESSEX

Essex Community Safety, Drugs and Alcohol Strategic Partnership

Purpose and Key Activities

1. To prepare a “Community Safety Agreement” for Essex, drawing from the priorities outlined in each district’s Partnership Plans where added value can be brought.
2. To receive reports from the Essex Drug and Alcohol Partnership (EDAP) Board regarding
 - County wide criminal justice aspects of the EDAP strategy.
 - How Essex Drug and Alcohol Partnership working is embedded throughout Essex and delivered at both a county and locality level
 - Delivery of the EDAP 3 year Strategic Plan
 - Financial governance of EDAP partnership funding streams including monitoring progress against financial, governance and performance requirements as per EDAP Section 75/256 and Consortium Agreements
 - The effective delivery of the EDAP Systems Change Pilot
3. To act as an effective coordinating body, ensuring that there is a strong voice for district level priorities and interests on other partnerships such as the Local Criminal Justice Board and Local Strategic Partnerships.
4. To ensure that Crime and Disorder and Substance Misuse issues for Essex are appropriately fed into the Essex Local Area Agreement.
5. To monitor performance for all county level community safety and EDAP priorities
6. To lead on the agreed strategic objectives and consider progress against these objectives
7. To take a strategic overview of resources including financial and recommend allocation of these resources to the funding bodies for projects and services that fulfil identified strategic needs.

Arrangements Chairing of Meetings

1. The position of Chair of the meeting shall be reviewed annually and the nominated person shall be selected from the Responsible Authorities
2. A vice chair shall be appointed under the same arrangements as for the Chair
3. Administration for the group will be provided by Essex County Council CDRU.

Frequency of Meetings

There will be a minimum of 4 meetings per year

Declaration of Pecuniary or other interests :

In view of the nature of the of some of the responsibilities of this partnership meeting it is deemed prudent to have a standing item on the agenda that invites declarations of pecuniary or other interests in items to be considered on the agendas.

Review of Terms of Reference

Initially these TOR are to be reviewed after 6 months but is recognised that as circumstances change in terms of legislation, changing structures and governance arrangements across the whole spectrum of activity undertaken by this Partnership the TOR will need to be reviewed and changed to reflect Partnership needs.

Membership

The partnership will comprise membership as set out in appendix (a) :

Appendix A. (shaded in Grey are required by legislation)

Organisation	Position
Basildon CSP	Chair
Braintree CSP	Chair
Rochford CSP	Chair
Brentwood CSP	Chair
Castlepoint CSP	Chair
Chelmsford CSP	Chair
Colchester CSP	Chair
Harlow CSP	Chair
Maldon CSP	Chair
Tendring CSP	Chair
Epping Forest CSP	Chair
Uttlesford CSP	Chair
Essex County Council	Cabinet Member Community Safety remit
Fire and Rescue Service	Chief Officer
Essex Police Authority	Chair
Essex Police	Assistant Chief Constable
Essex Probation Service	Chief Officer level
<i>West Essex PCT</i>	Director level
<i>Mid Essex PCT</i>	Director level
<i>South East Essex PCT</i>	Director level
<i>North Essex PCT</i>	Director level
<i>South West Essex PCT</i>	Director level
<i>Other Members to reflect EDAP requirements and good practice:</i>	
South Essex Partnership Trust	Chief Executive
North Essex Partnership Trust	Chief Executive
Essex Criminal Justice Board	Chair
Essex CPS	Chief Officer
Essex Drug and Alcohol Partnership	Strategic Manager
HM Courts	Chief Officer
County CYPSPs and Director of Schools, Children and Families	Chair
HM Prisons	Governor Chelmsford Prison
Essex Trading Standards	Head of Service
Southend CSP	Chair
Thurrock CSP	Chair
Essex YOT	Chief Officer level
ECC Director for Adult Social Care	Director level
GO-EAST	Nathalie Collomb
Essex Voluntary Service	As nominated
<i>Other organisations for consideration either as members, co-optees or as required or for specific elements of the agenda</i>	
Essex Ambulance Service	
Essex/Southend/Thurrock Connexions	
Chairman of County Neighbourhood Watch group	
Essex Victim Support	
Essex Against Domestic Violence	
Essex Racial Equality Council Chair	
EDAAP Service User*	